

## Message Text

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42

ORIGIN EUR-25

INFO OCT-01 IO-12 ADP-00 OIC-04 CIAE-00 DODE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 NEA-10 GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19

OMB-01 CU-04 /147 R

DRAFTED BY EUR/ RPM: AEBREISKY: DAH

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S E S RKING GROUP: IO/OI

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EUR/CE: MR. SKOUG

EUR/ SOV: MR. CHRISTIANSEN

NSC: MR. HYLAND

S/ S - MR. BARNES

----- 111047

R 181957 Z MAY 73

FM SECSTATE WASHDC

TO AMEMBASSY HELSINKI

INFO ALL NATO CAPITALS

AMEMBASSY BERN

USMISSION GENEVA

AMEMBASSY MOSCOW

AMEMBASSY VIENNA

C O N F I D E N T I A L STATE 095651

E. O. 11652: GDS

TAGS: PFOR, OCON

SUBJECT: CSCE: VENUE FOR PHASES II AND III

REF: HELSINKI 1215

VIENNA FOR USDEL MBFR

HELSINKI FOR USDEL MPT

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1. PREVIOUS GUIDANCE ON VENUE FOR SECOND ( COMMITTEE) PHASE OF CSCE REMAINS VALID -- I. E., WE CONTINUE TO REGARD HELSINKI AS AN ACCEPTABLE SITE. WE RECOGNIZE THAT SEVERAL NON- ALIGNED AND NATO PARTICIPANTS WOULD PREFER TO MOVE SECOND PHASE OUT OF HELSINKI, WITH SENTIMENT DEVELOPING AMONG EC NINE FOR GENEVA, EVEN AT COST OF HOLDING THIRD PHASE IN HELSINKI ( PARA. 4, BONN 7044). WE WOULD BE WILLING TO JOIN AN M, T CONSENSUS TO MOVE PHASE TWO TO ANOTHER SINGLE SITE, BUT SUCH A CONSENSUS SEEMS UNLIKELY TO DEVELOP AT THIS LATE DATE WITHOUT A CONCERTED EFFORT AND WE ARE NOT PREPARED TO TAKE THE LEAD IN SUGGESTING OTHER SITES.

2. WITH REGARD TO THIRD AND FINAL PHASE OF CSCE, ALLIES APPEAR IN FULL AGREEMENT THAT IT WOULD BE TACTICALLY UNWISE TO AGREE ON DATE AND LEVEL OF PARTICIPATION UNTIL CONSIDERABLE PROGRESS HAS BEEN MADE IN PHASE TWO. HOWEVER,

AN EARLIER TENTATIVE DECISION ON VENUE COULD BE USEFUL IN ALLEVIATING CONCERN EXPRESSED BY SEVERAL ALLIES THAT HOLDING BOTH PHASES ONE AND TWO IN HELSINKI WOULD MAKE IT MORE DIFFICULT TO MOVE PHASE THREE AND, MORE IMPORTANT, ANY FOLLOW- UP ACTIVITY ELSEWHERE.

3. WE NOTE IN THIS RESPECT SUGGESTION BY SOVIET REP. MENDELEVICH ( PARA. 6, REFTEL) OF SOME SOVIET FLEXIBILITY ON VENUE AND EARLIER INCLINATION OF MOST EC NINE POLITICAL DIRECTORS AT THEIR APRIL 25 MEETING ( PARA. 5, BRUSSELS 2275) TO THINK IN TERMS OF GENEVA FOR PHASE THREE IF PRECEDING STAGES HOLD ELSEWHERE. FRENCH HAVE ALSO SIGNALL- ED SEPARATELY SUPPORT FOR GENEVA.

4. WE AGREE THAT AT THIS JUNCTURE GENEVA WOULD BE A REASONABLE CHOICE FOR PHASE THREE IF APPROPRIATE FACILITIES CAN BE MADE AVAILABLE BY THE SWISS. ONLY OTHER ACTIVE POSSIBILITY BESIDES HELSINKI IS VIENNA, WHICH WILL LIKELY BE TAKEN OUT OF THE RUNNING BY MBFR. THUS, WITHOUT PREJUDICE TO FINAL DECISION, WHICH SHOULD REFLECT ALLIED CONSENSUS, WE CONCUR IN YOUR INDICATING WHEN SUBJECT IS RAISED THAT GENEVA WOULD, IN PRINCIPLE, BE SUITABLE  
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PROVIDED SWISS CAN ASSURE APPROPRIATE FACILITIES.

5. ASSUMING ABSENCE OF A WESTERN GROUNDSWELL AT MPT TO MOVE PHASE TWO OUT OF HELSINKI, A REALISTIC BASIS FOR ALLIED CONSENSUS ON CSCE VENUE WOULD APPEAR TO BE FOR MPT TO RECOMMEND TO GOVERNMENTS IN ITS FINAL REPORT THAT PHASES ONE AND TWO BE HELD IN HELSINKI AND THAT PHASE

THREE BE HELD AT ANOTHER CAPITAL TO BE AGREED LATER,  
WITH POSSIBILITY OF GENEVA TO BE INDICATED IF A CON-  
SENSUS EMERGES FAVORING IT, INCLUDING SWISS AND AUSTRIANS.  
RUSH

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NMAFVVZCZ

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\*\*\* Current Classification \*\*\* CONFIDENTIAL

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**TAGS:** PFOR, OCON  
**To:** BERN  
GENEVA  
HELSINKI  
MOSCOW  
VIENNA  
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